

Calendar No. 410

89TH CONGRESS }
1st Session }

SENATE

} REPORT
No. 424

LEGISLATIVE APPROPRIATION BILL, 1966

—————
JULY 6, 1965.—Ordered to be printed
—————

Mr. MONRONEY, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H.R. 8775]

The Committee on Appropriations, to whom was referred the bill (H.R. 8775) making appropriations for the legislative branch for the fiscal year ending June 30, 1966, and for other purposes, report the same to the Senate with various amendments and present herewith information relative to the changes made.

Amount of bill as passed House	\$150, 589, 107
Amount of increase by Senate committee.....	40, 251, 060
Amount of bill as reported to Senate.....	190, 840, 167
Amount of appropriations, 1965.....	175, 122, 218
Budget estimates, 1966, as amended.....	243, 261, 617
The bill as reported to the Senate—	
Under the estimates for 1966.....	52, 421, 450
Over the appropriations for 1965.....	15, 717, 949

Summary of the bill

Group	Appropriations, 1965 (to date)	Budget estimates (amended)	House bill	Amount recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with—		
					Appropriations, 1965	Budget esti- mates, 1966	House bill
Senate	\$34,834,570	\$35,866,895	-----	\$36,379,790	+\$1,545,220	+\$512,895	+\$36,379,790
House of Representatives	60,525,470	69,012,520	\$66,414,730	66,414,730	+5,889,260	-2,597,790	-----
Joint items	6,876,778	8,655,502	8,748,477	8,775,977	+1,899,199	+120,475	+27,500
Architect of the Capitol	22,241,600	26,645,900	23,127,600	26,322,570	+4,080,970	-323,330	+3,194,970
Botanic Garden	500,000	467,000	467,000	467,000	-33,000	-----	-----
Library of Congress	24,081,800	26,644,800	25,502,300	26,151,100	+2,069,300	-493,700	+648,800
Government Printing Office (excluding proposed new building)	23,562,000	26,329,000	26,329,000	26,329,000	+2,767,000	-----	-----
Subtotal	172,622,218	193,621,617	150,589,107	190,840,167	+18,217,949	-2,781,450	+40,251,060
Proposed new building for Government Printing Office	2,500,000	49,640,000	-----	-----	-2,500,000	-49,640,000	-----
Grand total	175,122,218	243,261,617	150,589,107	190,840,167	+15,717,949	-52,421,450	+40,251,060

GENERAL STATEMENT

For the operation and maintenance of the various activities financed by the legislative branch appropriation bill, the committee has provided a total of \$190,840,167. This is \$40,251,060 above the amount allowed by the House of Representatives, \$52,421,450 under the budget estimates, and \$15,717,949 over the appropriations for fiscal year 1965.

The legislative branch appropriation bill provides the funds necessary to carry on the operations and functions of the Senate, the House of Representatives, the Architect of the Capitol, the Botanic Garden, the Library of Congress, and the Government Printing Office. By custom and comity, the House of Representatives considers items relating to the House and its procedures, while the Senate committee makes recommendations respecting funds for the Senate's operations. Of the total \$190,840,167 in the bill as reported to the Senate, \$82,721,730 represents House items not considered by the Senate, \$36,379,990 is the amount recommended for the Senate, and \$2,512,500 is provided for the Senate Office Buildings and the Senate garage under the Architect of the Capitol. Exclusive of these Senate and House items, the committee bill is \$1,358,770 above the House bill. Of this sum \$700,000 is for restoration of the Old Senate and Old Supreme Court Chambers and \$483,000 of this sum represents funds which will go to the U.S. Treasury for the purchase of U.S.-owned surplus foreign currencies for a library program.

For joint items, considered by both the House and Senate, \$8,775,977 is recommended, which is \$27,500 over the House bill and \$120,475 above the estimates.

An additional item of expense, chargeable to several appropriation accounts as explained hereafter, is occasioned by the committee's concurrence in the suggestion that the Capitol Building remain open during the evening until 10 p.m. between Easter and Labor Day to accommodate the millions of visitors who travel to Washington each year, some of whom are denied access to the building because of limitations on their own time or the restrictive building hours now extant.

A table showing the appropriations for 1965, the budget estimates for fiscal year 1966, the House allowance, and the amounts recommended by the Senate committee is printed at the conclusion of this report.

Several of the activities financed by this appropriation bill result in reimbursements to the U.S. Treasury, with a total return of \$11,638,479 in fiscal year 1964. The following table indicates the returns for fiscal years 1963 and 1964 for comparative purposes:

Reimbursements to U.S. Treasury

	1963	1964
Architect of the Capitol:		
Capitol Power Plant (for sales of power and other utilities):		
From Washington City Post Office.....	\$44,857	\$42,556
From Government Printing Office.....	51,517	47,963
Folger Shakespeare Library.....	4,259	3,851
Subtotal.....	100,633	94,370
Library of Congress:		
Copyright Office fees.....	1,075,190	1,133,546
Distribution of catalog cards.....	2,959,771	3,676,781
Collection and distribution of library materials.....	17,500	27,500
Subtotal.....	4,052,461	4,840,827
Government Printing Office: Superintendent of Documents.....	5,731,791	6,703,282
Grand total.....	9,884,885	11,638,479

COMPENSATION OF THE VICE PRESIDENT AND SENATORS

For this appropriation, the committee recommends the budget estimate, \$3,285,985, which is \$408,725 over the allowance for fiscal year 1965. This increased appropriation is necessary to provide full-year funding for 1964 Pay Act costs.

OFFICE OF THE SECRETARY

For the Office of the Secretary, the committee recommends the appropriation of \$1,326,365, an increase of \$290,345 over the 1965 appropriation.

Of this increase, \$284,360 represents funds heretofore appropriated separately under the head, "Official Reporters of Debates." The committee recommends that the Secretary of the Senate assume authority over the reporting of Senate debates and proceedings. This action is taken in response to a written request by the Senate members of the Joint Committee on Printing, with the concurrence of the majority and minority leaders. Therefore, the following language has been included in the bill:

For Office of the Secretary, \$1,326,365, including \$145,000 required for the purposes specified and authorized by section 74b of title 2, United States Code: Provided, That effective July 1, 1965, the Secretary may employ one chief reporter of debates at \$24,024.40 gross per annum, seven reporters of debates at \$8,880 basic per annum each, one assistant reporter of debates at \$6,120 basic per annum, two clerks at \$4,200 basic per annum each, and six expert transcribers at \$3,900 basic per annum each: Provided further, That the Secretary is hereafter authorized to obtain, by contract or otherwise, emergency reporters and transcribers as may be necessary, payments therefor to be made from the contingent fund of the Senate, and that Senate Resolution 196, agreed to August 21, 1961 and Senate Resolution 170, agreed to July 15, 1963 are hereby repealed.

OFFICE OF THE SERGEANT AT ARMS

For the Office of the Sergeant at Arms, the committee recommends an appropriation of \$3,051,230. Language has been inserted in the bill by the committee providing for six additional attendants; three for the men's rooms and three for the ladies' rooms in the Capitol which, of necessity, will be kept open in connection with the proposal to keep the Capitol open during the period from Easter to Labor Day until 10 o'clock in the evening.

Language has also been inserted in the bill increasing the salaries of three skilled laborers; one from \$2,100 basic per annum to \$2,340 basic, and two from \$1,920 basic to \$2,100 basic per annum.

OFFICE OF THE LEGISLATIVE COUNSEL

For salaries and expenses of the Legislative Counsel's Office, the committee recommends an appropriation of \$308,000, including \$7,100 to provide for one additional stenographic employee.

INQUIRIES AND INVESTIGATIONS

The committee recommends an appropriation of \$4,777,390 for this account, which is an increase of \$100,000 over the appropriation for fiscal year 1965. The increase in this account is occasioned by the enactment in 1964 of the Pay Act.

One of the uncertainties in attempting to appropriate a proper amount for this account is the fact that the fiscal year operates on a 12-month basis beginning July 1, whereas the investigating committees conform with the sessions of the Senate and the year begins on February 1. It is believed that the sum recommended will be sufficient, and if there is any balance in this account it will revert to the Treasury.

MISCELLANEOUS ITEMS

The appropriation "Miscellaneous items" is the multipurpose general appropriation under the heading "Contingent expenses of the Senate." Authorizations to make payments from the contingent fund not chargeable to the specific appropriations are paid from this appropriation. This includes positions authorized for officers and additional staff for certain standing committees (for other than investigative purposes), some of which are authorized "until otherwise provided" and some of which are authorized with time limitation requiring annual renewal. Standing committee staffs are prescribed by the Legislative Reorganization Act and are appropriated for in the appropriation "Salaries, officers and employees, committee employees." While the committee is not happy about appropriating funds for salaries under the head of "Miscellaneous items," nevertheless it feels it would be unwise to amend the Reorganization Act to provide additional permanent positions in those instances where temporary or continuing positions over and above the Reorganization Act are financed from this appropriation as a result of Senate resolutions. It may be that as a result of studies in progress salary items later on can be shifted from this appropriation. In the meantime, in order to shed light on this situation there has been printed in the committee hearings a list of every position financed under "Miscellaneous items."

A complete breakdown of the amounts contained in this bill under the head "Miscellaneous items" follows:

Item	1966 budget estimate	Committee increases	Committee recommendations
Resolutions roll.....	\$590, 570		\$590, 570
Office rental.....	120, 000		120, 000
Office expenses.....	60, 000	+60, 000	120, 000
Transportation (Senators).....	52, 370	+104, 740	157, 110
Mileage (Senate employees).....	116, 740	+7, 000	123, 740
Gratuity reserve.....	30, 000		30, 000
Miscellaneous items.....	101, 500		101, 500
Mechanical equipment and repair.....	275, 000		275, 000
Telephone and telegraph.....	1, 300, 875	+147, 000	1, 447, 875
Senate restaurants.....	121, 000	+125, 000	246, 000
Reporting debates.....	10, 000		10, 000
Employees' compensation fund.....	960		960
Total.....	2, 779, 015	443, 740	3, 222, 755

HOME OFFICE EXPENSES

Members of the Senate at the present time receive not to exceed \$150 per quarter in reimbursement for the expenses incident to the operation of an office in their home States. The committee has increased the home office expense allowance, making it \$300 per quarter or \$1,200 per year instead of the \$600 per year.

TRAVEL

SENATORS—ROUND TRIPS TO HOME STATE

Under existing law, each Senator is permitted not to exceed two round trips—transportation expense—between the District of Columbia and any point in his home State each year. The committee has inserted language in the bill which will increase these round trips to six trips per annum.

STAFFS IN SENATORS' OFFICES

The present law authorizes four round trips per year for staff members to the home State of the Senator with a mileage allowance of 10 cents per mile. For the staff members in the offices of Senators from States with a population of 10 million or more inhabitants, the number of these trips has been increased to 6 round trips per year. These six States are California, New York, Pennsylvania, Ohio, Texas, and Illinois.

LONG-DISTANCE TELEPHONE ALLOWANCES

The committee has inserted language in the bill increasing the long-distance telephone allowance for Senators from 160 calls per month or 800 minutes to 200 calls or 1,000 minutes. The language has been rewritten to place the calls on an annual basis rather than on a monthly basis with a provision that not to exceed one-half of the total may be used during the first 6 months of the fiscal year. Under the new language, there will be a carryover from month to month of unused allowances.

In addition, for the 6 States with a population of 10 million inhabitants or more, the committee has increased the allowance for long-distance telephone service 50 percent above the allowances for

the other States. Under this proposal California, New York, Pennsylvania, Ohio, Texas, and Illinois will receive total allowances providing for 300 calls or 1,500 minutes per month, with the same carryover from month to month described in the preceding paragraph.

The long-distance telephone allowance, in addition to the allowance based upon number of calls and number of minutes of \$1,800 per year per Member, has been changed to \$2,200 per year per Member. This will afford to each Member an additional \$400 per annum in telephone allowances.

In addition to the foregoing, the committee inserted language as follows:

Any Senator may have the Sergeant at Arms compute his total maximum long-distance telephone allowance. The minutes and calls allowance shall be computed on a formula at the maximum rate with all calls considered as being person-to-person from Washington, D.C., and terminating within the Senator's State. Any Senator or group of Senators may then request the Sergeant at Arms to contract for flat-rate long-distance telephone service such as wide area telephone service. All such contract costs shall be charged against their respective telephone allowances, and in no event shall the total cost of any contract service exceed the allowance of the Senator, or the group of Senators sharing any such service; any excess costs to be billed to the Senator. No change from the original form of the allowances or from any contract service shall become effective except upon the first of a month.

The committee surveyed all possibilities of additional long-distance telephone service and found the wide area telephone service (WATS) of the telephone company to be the most practical at the present time. Only those Senators who elect to come under the foregoing language will be affected. Any two or more Senators from States, exclusive of Alaska and Hawaii, within one WATS zone may share the cost of, and obtain, one full-time (unlimited) WATS line. Such costs are to be charged to their telephone allowances. Calls can be made only on a one-way basis to any State in that WATS zone from the Washington office of each Senator participating. The use of the "shared" line shall be controlled by the two or more Senators using such a line. When the line is in use from one office it automatically will be dead in the other one or more offices. The total allowances of some Senators will be somewhat more than enough to cover one-half of the cost of a WATS line. The total allowances of others will be somewhat less than half the cost, making it necessary to include a third or fourth Senator. This is due to varying tariffs for the six WATS zones in the United States. In the alternative, a Senator personally may make up the deficiency.

SENATE RESTAURANTS

The committee recommends an appropriation of \$246,000 for the Senate restaurants. The deficit in the operations of the restaurants during fiscal year 1966 is estimated to be \$121,000. In addition, there is a deficit from prior fiscal years of \$25,000. The balance, \$100,000, is recommended to provide for a wage increase for the restaurant employees. The General Accounting Office, at the request of the

Committee on Rules and Administration, made a detailed study of the Senate restaurant operations, including the wages paid to its employees. As a result, a report has been submitted by the General Accounting Office representatives recommending increases in wages for the employees, which will result in increased cost aggregating \$134,000 per year.

Under existing law, it is the responsibility of the Committee on Rules and Administration to supervise the operation of the restaurants. The Committee on Appropriations recommends that the General Accounting Office recommendations be adopted. The sum of \$134,000 additional was not provided since this sum was based on a full 12-month operation, and because of the late date the full amount will not be required. Furthermore, the committee believes that prices in the Senate restaurants should be increased in order to assist in financing these wage increases. The committee recommends to the Committee on Rules and Administration that price increases and wage increases be effected as soon as possible. With price increases effected, the deficit for fiscal year 1967 should be materially reduced.

In the event the Committee on Rules and Administration does not see fit to order wage increases into effect, the Architect of the Capitol is directed to return the \$100,000 to the U.S. Treasury.

AIRMAIL AND SPECIAL DELIVERY STAMPS

The committee recommends an appropriation of \$90,825 for airmail and special delivery stamps for Senators and postage for secretaries for the majority and the minority. This is an increase of \$28,790 over the appropriation for fiscal year 1965 and results from additional airmail and special delivery stamp allowances recommended by the committee. Effective July 1, the allowance is increased from \$610 per year per Senator to \$800 per year per Senator. In addition, for those States partially or wholly west of the Mississippi River, an additional allowance of \$200 a year is recommended. This will provide a total of \$1,000 each for Senators from the following 24 States: Alaska, Arizona, Arkansas, California, Colorado, Hawaii, Idaho, Iowa, Kansas, Louisiana, Minnesota, Missouri, Montana, Nebraska, Nevada, New Mexico, North Dakota, Oklahoma, Oregon, South Dakota, Texas, Utah, Washington, and Wyoming.

JOINT ITEMS

For the joint committees of the Congress the committee recommends as follows:

Joint Committee on Reduction of Nonessential Federal Expenditures: The committee recommends an appropriation of \$35,165, which is the amount of the budget estimate and the amount contained in the House bill. The slight increase of \$500 over the appropriation for 1965 is occasioned by enactment last year of the Pay Act.

Joint Economic Committee: An appropriation of \$360,000 is recommended by the committee. The sum recommended is \$94,920 over the appropriation for fiscal year 1965 and the same amount as was provided by the House. The additional sum allowed will provide for five new employees. The committee was advised that the economic issues before the joint committee have become much broader, more complex, and more varied, and that it is planned to activate seven subcommittees to handle the workload.

Joint Committee on Atomic Energy: The committee concurs in the recommendation of the House and approves an appropriation of \$347,000, a decrease of \$510 under the previous year's appropriation.

Joint Committee on Printing: The committee concurs in the House allowance of \$151,000 for this joint committee.

Joint Committee on Internal Revenue Taxation: Again, the committee concurs in the House recommendation, which is \$390,000 for this committee.

Joint Committee on Immigration and Nationality Policy: The committee recommends an appropriation of \$24,100. The amount recommended is \$95,900 under the sum provided in the bill by the House. The Judiciary Committee of the Senate and the Judiciary Committee of the House bear responsibility for immigration and naturalization legislation. Each of these committees currently has subcommittees on immigration and nationality policy with staff members engaged in these problems. The Joint Committee on Immigration and Nationality Policy has no authority to report legislation to either body. If legislation is to be enacted, it would have to be reported from either of the Judiciary Committees. For these reasons, the committee believes that to enlarge the joint committee by allowing the amount in the House bill would be a duplication of effort and, consequently, has reduced the appropriation to the level under which this joint committee is currently operating.

Joint Committee on Defense Production: The committee concurs in the recommendation of the House that the budget estimate of \$80,000 be approved for this joint committee.

CAPITOL POLICE BOARD

An appropriation of \$728,000 is recommended for this item, an increase of \$123,400 over the House bill.

In connection with the opening of the Capitol Building during the evening hours of the tourist season, it will of course be necessary to provide adequate policing in the building and in the adjacent parking areas. It is the belief of this committee that it will not be necessary to employ additional year-round police for this purpose, and, in lieu thereof, funds in the amount of \$123,400 have been provided to reimburse the Metropolitan Police for the 14 police privates and 1 police sergeant deemed necessary to meet the requirements during this temporary period from Easter to Labor Day.

The House bill contained language providing that the Capitol Police Board would be authorized to detail police from the House Office, Senate Office, and Capitol Buildings for police duty on the Library of Congress grounds. The committee was advised that the Capitol police officers would not have sufficient legal authority to patrol the Library grounds as it is not a part of the Capitol Grounds, and that should a Capitol policeman apprehend someone in the commission of a crime on the Library grounds, it was doubtful that the arrest could be legally established in court. Accordingly, the committee has stricken the House language and, in lieu thereof, the committee recommends that \$25,000 be included under the appropriation head "Salaries and expenses, Library of Congress," so that the Library will be in a position to make its own arrangements for the police protection which it requires.

ARCHITECT OF THE CAPITOL

OFFICE OF THE ARCHITECT

The committee recommends an appropriation of \$570,070 for the Office of the Architect; a reduction of \$17,530 under the House bill. The \$17,530 allowed by the House for an attorney has been disallowed by the committee. One additional employee, an accounting clerk at a salary of \$5,000 per annum, which was included in the bill by the House, has been approved by the committee. This clerk is necessary to perform the clerical and accounting work required to compile and maintain records and information to be contained in a semiannual report of all expenditures made from funds appropriated to the Architect of the Capitol.

CAPITOL BUILDINGS

The committee approves the House action in recommending an appropriation of \$1,640,000. This sum includes approximately \$15,000 which the Architect estimates would be required under this head incident to the proposed evening opening of the Capitol.

EVENING OPENING OF THE CAPITOL

The House committee in its report has recommended that the Capitol be kept open for tourists until 10 p.m. 7 days a week during the tourist season from Easter through Labor Day. The committee concurs in this recommendation.

An additional \$123,400 has been included in the bill by the committee under the head "Capitol Police Board" to provide reimbursement to the Metropolitan Police for 14 police privates and the 1 police sergeant deemed necessary to satisfy the requirements during this temporary period. Under the Sergeant at Arms of the Senate appropriation, \$28,405 has been included to provide three janitors for the men's rooms and three female attendants for the ladies' rooms in connection with this proposal.

The House has included \$118,000 under the House of Representatives for 20 additional Capitol Police and has also included \$15,000 under the Architect of the Capitol in connection with his responsibilities under this proposal.

RESTORATION OF THE OLD SENATE AND OLD SUPREME COURT CHAMBERS

The committee has approved the full budget estimate of \$700,000 for the purpose of restoring the Old Senate and the Old Supreme Court Chambers substantially to the condition in which these chambers existed and were furnished when last occupied in 1859 and 1860, respectively, by the U.S. Senate and the U.S. Supreme Court. The drawings and specifications for this project have been completed after extensive research, and it is estimated that the work can be accomplished within the funds requested by the end of fiscal year 1966.

The initiation of this restoration work at this time would not be inappropriate, in the committee's view. It had been suggested that the work could be performed in conjunction with the proposed reconstruction of the west front of the Capitol, which has not been approved by either the House of Representatives or the Senate. Testimony indicated that costs would be substantially the same and that there would be no appreciable savings by combining the two

projects. The restoration of these historic chambers will greatly enhance for the thousands of visitors who annually come to Washington the significance and the tradition of their Capitol Building.

SENATE OFFICE BUILDINGS

For the Senate Office Buildings, the committee recommends an appropriation of \$2,458,700. It is recommended that in addition to the existing entrances, the entrance to the New Senate Office Building on the Constitution Avenue side be kept open 24 hours a day 7 days a week. The Sergeant at Arms has advised that when this is accomplished, he will see to it that it is properly safeguarded.

ELEVATOR SERVICE

The elevator service in the Senate Office Buildings is unsatisfactory. The fundamental reason for the poor service in the New Senate Office Building is the fact that there is an insufficient number of elevators in the building to serve all levels. Nevertheless, the committee believes the service could be improved with better supervision, better maintenance and better directional signs. In the new building, the street level at the south end is on the first floor and the street level at the north end is on the ground level. The committee feels that with thought and imagination directional signs could be installed which would curtail individuals, especially tourists, leaving the elevators on the wrong floors. The Superintendent of the Buildings is instructed to study these suggestions and to be constantly on the alert to assure that the operators render efficient service.

PARKING FACILITIES

It has been brought to the attention of the committee repeatedly that the parking facilities on Capitol Hill for tourists and guests to Members' offices are unsatisfactory.

When the construction underway on Capitol Hill is completed, there will be a total of 5,784 spaces available for parking, including garage spaces and spaces on streets and lots. Of these spaces 3,985 will be on the House side and 1,889 of these spaces are on the Senate side.

The committee recommends that the Sergeant at Arms of the two Houses exert every effort to regulate parking, particularly on the Capitol Plaza, in order that these guests and tourists may find parking available on a limited time basis.

LIBRARY OF CONGRESS

SALARIES AND EXPENSES

The committee recommendation for "Salaries and expenses, Library of Congress," totals \$11,772,000. This is an increase of \$109,000 over the House allowance but \$183,000 under the budget estimate. This increase over the House allowance includes \$84,000 for an additional 10 new employees, and \$25,000 to reimburse the Metropolitan Police Department for two man-dog teams to patrol the Library Grounds and Capitol Grounds adjacent thereto. The \$2,000 additional needed for this reimbursement to the Metropolitan Police Department can be absorbed by this appropriation.

With respect to the language proposed in the bill authorizing the extension of coverage by the Capitol Police to the Library Grounds, the committee received testimony to the effect that this would be

a violation of existing boundaries. The committee has thus deleted the House language from the bill.

The 10 positions added in the Senate amendment will enable the Library to continue its assault upon the arrearages in the processing of library materials about which there has been much testimony in past years and again this year, and to strengthen reference services in various areas.

The committee is of the same opinion as in the last several years, and concurs with the House in its recommendation, that the National Science Foundation continue to finance two-thirds of the cost of the Monthly Index of Russian Accessions.

COPYRIGHT OFFICE

The committee concurs with the House in allowing the full budget estimate of \$2,021,000 for the Copyright Office. These funds will permit the employment of 13 additional people to handle the increased workload brought about by an estimated 25 percent increase in registrations since 1961.

The operations of this Office result in cash receipts to the Government, although recovery from fee receipts is diminishing from year to year. The estimated percentage of fees as applied to costs for fiscal year 1966 is 62 percent as compared to 103 percent in 1949. Fees have remained the same since 1948 and, in view of rising costs, it is the committee's opinion that pending legislation raising the registration fee should be given priority consideration by the appropriate legislative committees.

LEGISLATIVE REFERENCE SERVICE

For the Legislative Reference Service, the committee recommends an appropriation of \$2,492,000. This is \$32,000 below the House allowance inasmuch as the committee has disallowed two of the four positions approved by the House to staff the newly established Science Policy Research Division. While the committee appreciates the need for specialized assistance to the Congress in this field, it is doubtful qualified individuals could be found for all of these positions.

The committee believes that the usefulness of the Legislative Reference Service to the Congress as a whole would be materially increased if the Service would from time to time circulate to all Members' offices lists of major reports it has prepared on legislative issues of general interest. Upon inquiring into this matter, the committee was informed that the Service does prepare multiple copies of some requested reports in anticipation of requests from other Members for information on the same topics.

Heretofore, the proviso in the appropriation language relating to the Legislative Reference Service:

That no part of this appropriation may be used to pay any salary or expense in connection with any publication, or preparation of material therefor (except the Digest of Public General Bills), to be issued by the Library of Congress unless such publication has obtained prior approval of either the Committee on House Administration or the Senate Committee on Rules and Administration,

has inhibited the Service from taking the initiative in notifying Members of Congress of the availability of these reports.

The committee, however, agrees with the Library that the multi-lithing of extra copies of reports does not make them "publications,"

as long as they are not available for general distribution. The committee also takes the view that the appropriation language does not prohibit the Service from circulating lists of its reports to all Members of Congress. It is understood, of course, that reports tailored to the specific use of individual Members would not be included.

DISTRIBUTION OF CATALOG CARDS

The budget estimate for fiscal year 1966 for the distribution of catalog cards is \$4,103,000; of this amount, the House allowed \$4,035,000. The committee concurs in the action of the House on this item.

This reduction of \$68,000 represents a \$50,000 decrease from the request of \$250,000 for the operation of a contingency fund to handle unexpected workload increases in the card sales program, which the House included in the bill for the first time, and \$18,000 to continue the financing of printing costs in connection with the production of the Monthly Index of Russian Accessions.

As noted earlier in the report, this is one of the revenue-producing activities financed in this bill. Testimony revealed that for the first 11 months of fiscal 1965, \$4,286,000 has been returned to the Treasury in card sales, which is appreciably more than the estimate made last fall when it was thought that the return would be \$4,191,000 for the entire year.

BOOKS FOR THE GENERAL COLLECTION

The committee recommends \$800,000 for this item, which is a restoration of \$40,000 over the House allowance. This restoration will result in the following total increases over the 1965 fiscal year for programs carried on under this head:

1. Acquisition of books and materials.....	+ \$80, 000
2. Establishment of the unique materials fund.....	30, 000
3. Microfilming and photocopying deteriorating material..	20, 000
	<hr/>
Increase over 1965 appropriation.....	+ 130, 000

The committee has restored these sums in order to enable the Library to continue its policy of attempting to obtain important materials currently as they are published; and with the addition of the \$15,000 requested for converting to safety base film for preservation purposes its collection of some 132,000 irreplaceable nitrate photographic negatives and filmstrips, the committee agrees with the Library that the program should be inaugurated, particularly with respect to those negatives badly deteriorated and in danger of being lost.

BOOKS FOR THE LAW LIBRARY

The committee recommends the restoration of \$5,000 to the House allowance of \$120,000 for this item. This total appropriation of \$125,000 will enable the Law Library to augment its collection with the acquisition of the numerous publications becoming available in recent years, and will help to maintain this as one of the largest and most comprehensive collections of lawbooks in the world.

COLLECTION AND DISTRIBUTION OF LIBRARY MATERIALS

(Special Foreign Currency Program)

The sum of \$2,068,300 is recommended for this special foreign currency program, which will also provide the additional funds

requested for the initiation of book purchasing programs in Poland and Yugoslavia. The Library had originally asked that Brazil be included in the program, but subsequently withdrew this request after it was learned that Brazil would not be an excess foreign currency country in fiscal year 1966.

This program has been highly successful in bringing to the Library of Congress and to other important libraries materials essential for research which might otherwise not be available. Of this \$2,068,300 recommended, \$1,900,000 is in foreign currencies which the Treasury Department shall determine to be excess to the normal requirements of the United States.

GOVERNMENT PRINTING OFFICE

PRINTING AND BINDING

The committee concurs in the House allowance of \$20,500,000 for this appropriation, which is \$2,500,000 over the 1965 allowance. This increase is necessary in order to absorb a \$4 million carryover deficit from prior years and to provide \$16,500,000 estimated for congressional requirements for 1966.

The committee has also endorsed the recommendation in the House report that the Public Printer explore the possibilities of instituting accounting procedures so that all printing ordered by the various congressional committees, and the costs thereof, may be recorded and reported annually. When this information is available, the committee recommends that the Joint Committee on Printing consider the feasibility of placing the committees of the Senate and House on an annual allowance for printing.

SUPERINTENDENT OF DOCUMENTS

For the Office of the Superintendent of Documents, the committee recommends an appropriation of \$5,829,000, the House allowance and the budget estimate. This is \$267,000 over the appropriation for 1965. As indicated in the tabulation in the general statement of this report, earnings realized from the sale of documents for return to the U.S. Treasury were \$6,703,282 in fiscal year 1964, which was an increase of \$971,491 over the previous fiscal year. It was testified that sales for the current fiscal year are approximately 15 percent ahead of fiscal 1964.

ACQUISITION OF SITE AND CONSTRUCTION OF BUILDINGS

The budget estimate of \$49,640,000 for construction of a new Government Printing Office Building has been denied by the committee. Since its earlier submission, the amount requested has been reduced to \$46,663,000.

The denial action was taken without prejudice as the Joint Committee on Printing has not approved as yet a proposed site selection.

In the 1965 Appropriations Act, the sum of \$2.5 million was appropriated for planning and site acquisition, with the proviso that the site location would have to be approved by the Joint Committee on Printing.

With the funds previously appropriated, the Government Printing Office will be able to proceed with its general plans and designs of buildings, and submit a site selection to the Joint Committee on Printing for consideration.

COMPARATIVE STATEMENT OF THE APPROPRIATIONS FOR 1965 AND THE BUDGET ESTIMATES FOR 1966 AND AMOUNTS RECOMMENDED IN THE BILL

Item	Appropriations, 1965 (to date)	Budget estimates, 1966	House bill, 1966	Amount recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with—		
					Appropriations, 1965	Budget estimates, 1966	House bill, 1966
SENATE							
Vice President and Senators:							
Compensation of the Vice President and Senators.....	\$2,877,260	\$3,285,985		\$3,285,985	+\$408,725		+\$3,285,985
Mileage, President of Senate and Senators.....	58,370	58,370		58,370			+58,370
Expense allowance, Vice President, majority and minority leaders.....	14,000	14,000		14,000			+14,000
Total, Senators and Vice President.....	2,949,630	3,358,355		3,358,355	+408,725		+3,358,355
Salaries, officers and employees:							
Office of the Vice President.....	154,970	155,440		155,440	+470		+155,440
Chaplain.....	15,000	15,000		15,000			+15,000
Office of the Secretary.....	1,036,020	1,042,005		1,326,365	+290,345	+\$284,360	+1,326,365
Committee employees.....	3,228,115	3,236,145		3,236,145	+8,030		+3,236,145
Conference committee:							
Majority.....	95,980	95,980		95,980			+95,980
Minority.....	95,980	95,980		95,980			+95,980
Administrative and clerical assistants to Senators.....	15,106,535	15,653,785		15,653,785	+547,250		+15,653,785
Office of the Sergeant at Arms.....	3,010,020	3,021,320		3,051,230	+41,210	+29,910	+3,051,230
Offices of secretaries to the majority and minority.....	155,500	157,520		157,520	+2,020		+157,520
Offices of the majority and minority whips.....	35,630	35,630		35,630			+35,630
Official reporters of debates.....	280,150	285,005			-280,150	-285,005	
Total, salaries, officers and employees.....	23,213,900	23,793,810		23,823,075	+609,175	+29,265	+23,823,075

Comparative statement of the appropriations for 1965 and the budget estimates for 1966 and amounts recommended in the bill—Continued

Item	Appropriations, 1965 (to date)	Budget estimates, 1966	House bill, 1966	Amount recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with—		
					Appropriations, 1965	Budget estimates, 1966	House bill, 1966
SENATE—Continued							
Contingent expenses:							
Senate policy committees.....	\$394,050	\$395,050		\$395,050	+\$1,000		+\$395,050
Automobiles and maintenance.....	42,540	42,540		42,540			+42,540
Furniture.....	31,190	31,190		31,190			+31,190
Expenses of inquiries and investigations.....	4,677,390	4,777,390		4,777,390	+100,000		+4,777,390
Folding documents.....	46,975	39,300		39,300	-7,675		+39,300
Mail transportation (motor vehicles).....	16,560	16,560		16,560			+16,560
Miscellaneous items.....	2,783,675	2,779,015		3,222,755	+439,080	+443,740	+3,222,755
Postage.....	62,035	62,035		90,825	+28,790	+28,790	+90,825
Stationery.....	255,600	255,600		255,600			+255,600
Communications.....	15,150	15,150		15,150			+15,150
Total, contingent expenses.....	8,325,165	8,413,830		8,886,360	+561,195	+472,530	+8,886,360
Other, Senate:							
Legislative counsel.....	293,375	300,900		308,000	+14,625	+7,100	+308,000
Beneficiaries of deceased Senators.....	52,500				-52,500		
Senate procedure.....				4,000	+4,000	+4,000	+4,000
Total, other.....	345,875	300,900		312,000	-33,875	+11,100	+312,000
Total, Senate.....	34,834,570	35,866,895		36,379,790	+1,545,220	+512,895	+36,379,790

HOUSE OF REPRESENTATIVES						
SALARIES, MILEAGE FOR THE MEMBERS, AND EXPENSE ALLOWANCE OF THE SPEAKER						
Compensation of Members.....	12,381,500	14,138,975	14,138,975	14,138,975	+1,757,475	-----
Mileage of Members and expense allowance of the Speaker.....	200,000	200,000	200,000	200,000	-----	-----
Total.....	12,581,500	14,338,975	14,338,975	14,338,975	+1,757,475	-----
SALARIES, OFFICERS AND EMPLOYEES						
Office of the Speaker.....	115,100	¹ 116,700	116,700	116,700	+1,600	-----
Office of the Parliamentarian.....	101,875	101,875	101,875	101,875	-----	-----
Compilation of precedents of House of Representatives.....	-----	-----	10,000	10,000	+10,000	+10,000
Office of the Chaplain.....	12,500	² 15,000	15,000	15,000	+2,500	-----
Office of the Clerk.....	1,340,000	³ 1,643,680	1,552,000	1,552,000	+212,000	-91,680
Office of the Sergeant at Arms.....	955,000	⁴ 1,065,000	1,044,500	1,044,500	+89,500	-20,500
Office of the Doorkeeper.....	1,254,000	⁵ 1,620,000	1,620,000	1,620,000	+366,000	-----
Office of the Postmaster.....	446,000	⁶ 512,000	512,000	512,000	+66,000	-----
Committee employees (standing roll).....	3,755,000	3,800,000	3,800,000	3,800,000	+45,000	-----
Special and minority employees (several items).....	387,195	⁷ 416,365	416,365	416,365	+29,170	-----
Official reporters of debates.....	254,770	254,770	254,770	254,770	-----	-----
Official reporters to committees.....	256,950	256,950	256,950	256,950	-----	-----
Committee on Appropriations (investigations).....	700,000	700,000	700,000	700,000	-----	-----
Office of the Legislative Counsel.....	284,530	⁸ 296,860	295,000	295,000	+10,470	-1,860
Total, salaries, officers and employees.....	9,862,920	10,799,200	10,695,160	10,695,160	+832,240	-104,040
MEMBERS' CLERK HIRE						
Clerk hire.....	24,700,000	30,500,000	28,500,000	28,500,000	+3,800,000	-2,000,000

See footnotes at end of table, p. 21.

Comparative statement of the appropriations for 1965 and the budget estimates for 1966 and amounts recommended in the bill—Continued

Item	Appropriations, 1965 (to date)	Budget estimates, 1966	House bill, 1966	Amount recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with—		
					Appropriations, 1965	Budget estimates, 1966	House bill, 1966
HOUSE OF REPRESENTATIVES—Continued							
CONTINGENT EXPENSES OF THE HOUSE							
Furniture.....	\$340,000	\$340,000	\$140,000	\$140,000	-\$200,000	-\$200,000	-----
Miscellaneous items.....	3,817,000	4,123,000	4,123,000	4,123,000	+306,000	-----	-----
Reporting hearings.....	223,000	223,000	223,000	223,000	-----	-----	-----
Special and select committees.....	4,540,500	4,525,000	4,500,000	4,500,000	-40,500	-25,000	-----
Office of the Coordinator of Information.....	136,290	136,250	136,000	136,000	-290	-250	-----
Telegraph and telephone.....	2,400,000	2,400,000	2,400,000	2,400,000	-----	-----	-----
Stationery (revolving fund).....	1,046,400	1,046,400	1,046,400	1,046,400	-----	-----	-----
Attending physician's office.....	16,545	18,545	20,045	20,045	+3,500	+1,500	-----
Postage stamp allowances.....	228,550	228,550	228,550	228,550	-----	-----	-----
Folding documents.....	276,300	270,000	-----	-----	-276,300	-270,000	-----
Revision of laws.....	24,865	27,000	27,000	27,000	+2,135	-----	-----
Speaker's automobile.....	12,200	12,200	12,200	12,200	-----	-----	-----
Majority leader's automobile.....	12,200	12,200	12,200	12,200	-----	-----	-----
Minority leader's automobile.....	12,200	12,200	12,200	12,200	-----	-----	-----
New edition, United States Code.....	150,000	-----	-----	-----	-150,000	-----	-----
New edition, District of Columbia Code.....	100,000	-----	-----	-----	-100,000	-----	-----

Payment to widows and heirs of deceased Members.....	45,000				-45,000		
Total, contingent expenses.....	13,381,050	13,374,345	12,880,595	12,880,595	-500,455	-493,750	
Total, House of Representatives.....	60,525,470	69,012,520	66,414,730	66,414,730	+5,889,260	-2,597,790	
JOINT ITEMS							
Joint Committee on Reduction of Non-Essential Federal Expenditures.....	34,665	35,165	35,165	35,165	+500		
CONTINGENT EXPENSES OF THE SENATE							
Joint Economic Committee.....	265,080	265,510	360,000	360,000	+94,920	+94,490	
Joint Committee on Atomic Energy.....	347,510	347,940	347,000	347,000	-510	-940	
Joint Committee on Printing.....	150,845	151,275	151,000	151,000	+155	-275	
Joint Committee on Inaugural Ceremonies of 1965.....	265,000				-265,000		
CONTINGENT EXPENSES OF THE HOUSE							
Joint Committee on Internal Revenue Taxation.....	390,000	390,000	390,000	390,000			
Joint Committee on Immigration and Nationality Policy.....	24,100	120,300	120,000	24,100		-96,200	-\$95,900
Joint Committee on Defense Production.....	80,000	80,000	80,000	80,000			
CAPITOL POLICE							
General expenses.....	36,700	50,000	50,000	50,000	+13,300		
Capitol Police Board.....	461,166	604,600	604,600	728,000	+266,834	+123,400	+123,400
EDUCATION OF PAGES							
Expenses.....	85,712	85,712	85,712	85,712			
OFFICIAL MAIL COSTS							
Expenses.....	4,723,000	6,512,000	6,512,000	6,512,000	+1,789,000		
STATEMENTS OF APPROPRIATION							
Preparation.....	13,000	13,000	13,000	13,000			
Total, joint items.....	6,876,778	8,655,502	8,748,477	8,775,977	+1,899,199	+120,475	+27,500

See footnotes at end of table, p. 21.

Comparative statement of the appropriations for 1965 and the budget estimates for 1966 and amounts recommended in the bill—Continued

Item	Appropriations, 1965 (to date)	Budget estimates, 1966	House bill, 1966	Amount recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with—		
					Appropriations, 1965	Budget estimates, 1966	House bill, 1966
ARCHITECT OF THE CAPITOL							
Salaries, Office of the Architect.....	\$547,800	\$600,400	\$587,600	\$570,070	+\$22,270	-\$30,330	-\$17,530
Contingent expenses.....	50,000	50,000	50,000	50,000			
Capitol buildings.....	¹⁰ 1,764,300	1,640,000	1,640,000	1,640,000	-124,300		
Restoration of Old Senate and Old Supreme Court Chambers.....		700,000		700,000	+700,000		+700,000
Extension of the Capitol.....	125,000				-125,000		
Capitol Grounds.....	740,000	638,000	638,000	638,000	-102,000		
Senate Office Buildings.....	2,464,500	2,468,700		2,458,700	-5,800	-10,000	+2,458,700
Senate garage.....	52,800	53,800		53,800	+1,000		+53,800
House Office Buildings.....	3,230,000	4,090,000	3,807,000	3,807,000	+577,000	-283,000	
Acquisition of property, construction, and equipment, additional House Office Building (liquidation cash).....	8,000,000	¹¹ 12,500,000	12,500,000	12,500,000	+4,500,000		
Capitol Power Plant.....	2,665,000	2,752,000	2,752,000	2,752,000	+87,000		
Library Buildings and Grounds:							
Structural and mechanical care.....	2,382,200	879,000	879,000	879,000	-1,503,200		
Furniture and furnishings.....	220,000	274,000	274,000	274,000	+54,000		
Total, Architect of the Capitol.....	22,241,600	26,645,900	23,127,600	26,322,570	+4,080,970	-323,330	+3,194,970
BOTANIC GARDEN							
Salaries and expenses.....	500,000	467,000	467,000	467,000	-33,000		
LIBRARY OF CONGRESS							
Salaries and expenses.....	¹² 11,001,800	11,955,000	¹³ 11,663,000	¹³ 11,772,000	+770,200	-183,000	+109,000

Copyright Office, salaries and expenses	1,914,200	2,021,000	2,021,000	2,021,000	+106,800	-----	-----
Legislative Reference Service, salaries and expenses.....	2,412,800	2,524,000	2,524,000	2,492,000	+79,200	-32,000	-32,000
Distribution of catalog cards, salaries and expenses.....	3,810,100	4,103,000	4,035,000	4,035,000	+224,900	-68,000	-----
Books for the general collection.....	670,000	800,000	760,000	800,000	+130,000	-----	+40,000
Books for the Law Library.....	110,000	125,000	120,000	125,000	+15,000	-----	+5,000
Books for the blind, salaries and expenses.....	2,458,600	2,675,000	2,675,000	2,675,000	+216,400	-----	-----
Organizing and microfilming the papers of the President, salaries and expenses.....	112,800	112,800	112,800	112,800	-----	-----	-----
Preservation of early American motion pictures.....	50,000	50,000	50,000	50,000	-----	-----	-----
Collection and distribution of library materials (special foreign currency program):							
Payments in Treasury-owned foreign currencies.....	1,417,000	2,102,000	1,417,000	1,900,000	+483,000	-202,000	+483,000
U.S. dollars.....	124,500	177,000	124,500	168,300	+43,800	-8,700	+43,800
Total, Library of Congress.....	24,081,800	26,644,800	25,502,300	26,151,100	+2,069,300	-493,700	+648,800
GOVERNMENT PRINTING OFFICE							
Printing and binding.....	18,000,000	20,500,000	20,500,000	20,500,000	+2,500,000	-----	-----
Office of Superintendent of Documents, salaries and expenses...	5,562,000	5,829,000	5,829,000	5,829,000	+267,000	-----	-----
Acquisition of site and construction of buildings.....	2,500,000	¹⁴ 49,640,000	-----	-----	-2,500,000	-49,640,000	-----
Revolving fund.....	⁽¹⁵⁾	⁽¹⁵⁾	⁽¹⁵⁾	⁽¹⁵⁾	-----	-----	-----
Total, Government Printing Office.....	26,062,000	75,969,000	26,329,000	26,329,000	+267,000	-49,640,000	-----
Grand total.....	175,122,218	243,261,617	150,589,107	190,840,167	+15,717,949	-52,421,450	+40,251,060

¹ Includes increase of \$1,600 in H. Doc. 162.² Includes increase of \$2,500 in H. Doc. 162.³ Includes increase of \$249,180 in H. Doc. 162.⁴ Includes increase of \$11,500 in H. Doc. 162.⁵ Includes increase of \$339,200 in H. Doc. 162.⁶ Includes increase of \$50,450 in H. Doc. 162.⁷ Includes increase of \$6,400 in H. Doc. 162.⁸ Includes increase of \$1,500 in H. Doc. 162.⁹ Includes increase of \$475,000 in H. Doc. 162.¹⁰ And reappropriation estimated at \$66,000.¹¹ Includes increase of \$5,200,000 in H. Doc. 179.¹² And \$168,000 by transfer from National Science Foundation (of which \$18,000 was for retransfer to the card service appropriation).¹³ And \$174,600 by transfer from National Science Foundation (of which \$18,000 is for retransfer to the card service appropriation).¹⁴ Includes increase of \$4,853,000 in H. Doc. 162.¹⁵ Minor language only.

1. The above information is true and correct to the best of my knowledge and belief.
 2. I have read the above information and agree with it.
 3. I have read the above information and agree with it.
 4. I have read the above information and agree with it.
 5. I have read the above information and agree with it.

Sl. No.	Name of the Party	Address	Occupation	Signature	Date	Witness
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